

Message Text

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ACTION ARA-14

INFO OCT-01 ISO-00 PM-05 NSC-05 SP-02 SS-15 L-03
CIAE-00 INR-07 NSAE-00 DODE-00 SIG-01 MMO-01
COME-00 EB-08 LAB-04 SIL-01 OMB-01 TRSE-00 HA-05
OES-07 DOE-11 SOE-02 ACDA-12 DEAE-00 SNM-05 MCT-01
CTME-00 CA-01 SCS-06 IO-13 /131 W
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R 161814Z JAN 78
FM AMEMBASSY MEXICO
TO SECSTATE WASHDC 7582

S E C R E T SECTION 01 OF 02 MEXICO 00779

FOR ARA FROM AMBASSADOR

EO 11652: GDS
TAGS: PGOV, MX
SUBJECT: US GOALS AND OBJECTIVES IN MEXICO

REF: STATE 295625

1. INTRODUCTION AND CAUTIONARY NOTE:

STATE 295625 HAS BEEN REVIEWED BY ME IN COOPERATION WITH EMBASSY OFFICERS AND SUGGESTED REVISIONS ARE PROVIDED. SINCE DESCRIPTIVE DEFINITIONS OF "GOALS AND OBJECTIVES" WERE NOT CLEARLY PROVIDED, EMBASSY IS PREFACING ITS RE-DRAFT WITH SEVERAL COMMENTS. BEHIND THE SPECIFIC OBJECTIVES IN STATE 295625, WE ASSUME THE RECOGNITION OF A BROADER OBJECTIVE OF THE U.S. GOVERNMENT: SUBSTANTIAL POLITICAL STABILITY AND ECONOMIC PROSPERITY IN MEXICO. BOTH THE PARM ASSESSMENT (MEXICO 04368, MAY 1, 1977) AND THE MOST RECENT VERSION OF THE S/P PAPER MENTION THIS KEY OBJECTIVE. BY SPECIFYING POLITICAL STABILITY AS AN OBJECTIVE, WE DO NOT IMPLY BLIND COMMITMENT TO THE STATUS QUO, RATHER, COMMITMENT TO POLITICAL STABILITY CONSISTENT

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WITH CHANGE. SOME OF THE SPECIFIC OBJECTIVES PROPOSED BY THE DEPARTMENT AND MODIFIED HEREIN COULD HAVE DESTABILIZING EFFECTS--E.G., SUBSTANTIAL REDUCTION IN THE FLOW OF UNDOCUMENTED ALIENS. HOW POLITICAL STABILITY AND THE SPECIFIC OBJECTIVES INTERFACE WILL BE DISCUSSED IN OUR FOLLOW-UP AIRGRAM DUE ON FEBRUARY 15. HOWEVER, WE BELIEVE IT IS ESSENTIAL TO JUDGE THE APPROACHES WE

WILL BE DESCRIBING IN TERMS OF THE U.S. OBJECTIVE TO MAINTAIN A POLITICALLY STABLE MEXICO ON OUR SOUTHERN BORDER. MINDFUL OF THE OBLIGATION TO SPECIFY THE BROAD APPROACHES THE MISSION IS TAKING TOWARD ACHIEVING THE GOALS AND OBJECTIVES, WE WISH TO POINT OUT THAT THE GUIDELINES PROVIDED DO NOT MAKE CLEAR IF WE ARE TO DISTINGUISH BETWEEN WHAT IS DESIRABLE AND WHAT THE EMBASSY MIGHT REALISTICALLY HOPE TO ACCOMPLISH. THOUGH WE INCLUDE MOST OF THE GOALS AND OBJECTIVES LISTED IN STATE 295625 AS DESIRABLE, WE DO NOT EXPECT TO BE ABLE TO DESCRIBE MEANINGFUL APPROACHES FOR GOALS SUCH AS INCOME REDISTRIBUTION IN MEXICO OR PROMOTION OF LABOR-INTENSIVE TECHNOLOGIES.

2. REVISED STATEMENT OF GOALS AND OBJECTIVES

1. SUBSTANTIAL REDUCTION IN THE FLOW OF UNDOCUMENTED ALIENS.

--INCREASE OFFICIAL MEXICAN COOPERATION WITH U.S. MEASURES, BOTH THOSE ALREADY PROPOSED AND OTHERS THAT MAY BE DEVELOPED, SUCH AS A BILATERAL AGREEMENT ON A NEW TEMPORARY WORKER PROGRAM, TO DEAL WITH THIS PROBLEM BOTH IN THE SHORT-TERM AND LONG-TERM.

--EMPHASIZE BOTH WITHIN USG AND TO GOM THE STUDY AND POSSIBLE ADOPTION OF SOCIAL-ECONOMIC MEASURES SUCH AS
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FAMILY PLANNING AND THE REDUCTION OF UNEMPLOYMENT; TRADE ARRANGEMENTS; PROMOTION OF LABOR-INTENSIVE TECHNOLOGIES; AND INCOME REDISTRIBUTION PROGRAMS, CONCENTRATING ON AREAS THAT ARE MAJOR SOURCES OF UNDOCUMENTED WORKERS.

--EXPLORE WAYS IN WHICH IFI AND BILATERAL PROGRAMS CAN CONTRIBUTE TO THIS OBJECTIVE.

2. ENCOURAGEMENT OF GREATER COOPERATION WITH THE U.S. ON ECONOMIC ISSUES.

--URGE MEXICO TO FOLLOW ECONOMIC POLICIES THAT WILL STIMULATE ECONOMIC GROWTH AND EMPLOYMENT WITHOUT AGGRAVATING INFLATION.

--ENCOURAGE COOPERATION WITH THE U.S. ON ENERGY ISSUES OF MUTUAL CONCERN.

--FOSTER EFFORTS OF THE AMERICAN BUSINESS COMMUNITY TO SELL U.S. GOODS IN THE MEXICAN MARKET AND TO HAVE FAIR TREATMENT UNDER MEXICAN LAW FOR U.S. INVESTORS.

3. IMPROVED COOPERATION ON DRUG INTERDICTION.

--GIVE HIGH PRIORITY TO ENCOURAGING MEXICAN EFFORTS
TO INTERDICT THE FLOW OF HEROIN.

--RECOMMEND ALL APPROPRIATE SUPPORT FOR MEXICAN ERAD-
ICATION AND INTERDICTION EFFORTS.

--INITIATE DEIALOGUE WITH GOM REGARDING LONG-
TERM FUTURE OF PROGRAM.

4. STIMULATION OF GREATER MEXICAN ACTION TO DEAL
WITH COMMON BORDER PROBLEMS INCLUDING THOSE NOT WITHIN
THE PURVIEW OF THE PRESENT INTERNATIONAL BOUNDARY AND
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S E C R E T SECTION 02 OF 02 MEXICO 00779

WATER COMMISSION (IBWC).

--ENCOURAGE INTER-GOVERNMENTAL COOPERATION AND EX-
AMINE DESIRABILITY OF MORE INSTITUTIONALIZED EFFORT TO
RESOLVE COMMON SOCIO-ECONOMIC DEVELOPMENT ISSUES IN
BORDER AREA RELATED TO ENVIRONMENT, TOURISM, URBAN
GROWTH, TERRORISM, ETC.

--IN SHORT TERM STIMULATE GREATER MEXICAN INTEREST IN DEALING WITH SPECIAL BORDER PROBLEMS SUCH AS CRIME, SMUGGLING OF GOODS, INCLUDING ARMS, AND THE ILLICIT TRAFFIC-FOR-PAYMENT OF ILLEGAL ALIENS ACROSS THE BORDER BY EITHER MEXICAN OR U.S. NATIONALS.

--IN LONGER TERM INITIATE BINATIONAL WORKING GROUP TO CARRY OUT INVENTORY AND ANALYSIS OF COMMON BORDER ISSUES AND MAKE RECOMMENDATIONS TO RESPECTIVE GOVERNMENTS AS TO BEST MEANS OF ADDRESSING THEM.

5. IMPROVED CONSULAR SERVICES AND RESOLUTION OF CONSULAR PROBLEMS.

--CONTINUE EFFORTS TO OBTAIN A PRECISE DEFINITION OF SECRET

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THE LEVEL AND VARIETY OF CONSULAR SERVICES THAT CAN BE LEGITIMATELY EXPECTED BY THE PUBLIC AND ITS REPRESENTATIVES IN CONGRESS.

--OBTAIN THE INCREASED RESOURCES, ESPECIALLY QUALIFIED AND MOTIVATED PERSONNEL, NEEDED TO PROVIDE THE EXPECTED QUALITY OF CONSULAR SERVICES.

--MEANWHILE, OBTAIN MAXIMUM PRODUCTIVITY FROM EXISTING RESOURCES THROUGH UTILIZATION OF ALL APPLICABLE MODERN MANAGEMENT TECHNIQUES (INCLUDING COMPUTERIZATION WHEREVER POSSIBLE), DEVELOPMENT OF INDIVIDUAL PROFESSIONAL SKILLS, AND IMPROVED ESPRIT DE CORPS AMONG CONSULAR PERSONNEL.

--GAIN CONTINUED IMPROVEMENT IN THE TREATMENT BY THE GOM OF PRIVATE AMERICANS TOURING, RESIDING, OWNING NON-COMMERCIAL PROPERTY, AND UNDERGOING ARREST AND IMPRISONMENT IN MEXICO.

6. ENCOURAGEMENT OF COOPERATION ON INTERNATIONAL ISSUES.

--ENCOURAGE MEXICO'S CURRENT ADMINISTRATION IN ITS PRESENT MODERATE COURSE IN INTERNATIONAL ORGANIZATIONS.

--ENCOURAGE MEXICAN EFFORTS AND LEADERSHIP IN CURBING THE PROLIFERATION OF NUCLEAR WEAPONS.

--ENCOURAGE MEXICO TO PLAY A CONSTRUCTIVE ROLE IN ONGOING DIALOGUE BETWEEN INDUSTRIALIZED AND DEVELOPING WORLD. SEEK CLARIFICATION OF MEXICAN POSTURES IN NORTH-SOUTH DIALOGUE IN ORDER TO DISTINGUISH AT AN EARLY DATE

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THOSE POSITIONS WHICH ENCOMPASS REAL INTERESTS. THEN
PROMOTE EARLY NEGOTIATIONS, WHERE POSSIBLE, FOR AGREE-
MENTS WITH MEXICO WHICH CAN HAVE A CATALYTIC EFFECT ON
THE POSITIONS OF OTHER COUNTRIES.

--CONTINUE CONSULTATIONS WITH PRESIDENT LOPEZ POR-
TILLO AND FOREIGN SECRETARY ROEL ON THE BELIZE ISSUE
AND ON MULTILATERAL APPROACHES TO HUMAN RIGHTS ISSUES.
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